

Significant, Separately Identifiable Evaluation and Management Service (Modifier 25)

Reimbursement Policy ID: RPC.0009.0100

Recent review date: 07/2025

Next review date: 10/2027

Keystone First reimbursement policies and their resulting edits are based on guidelines from established industry sources, such as the Centers for Medicare & Medicaid Services (CMS), the American Medical Association (AMA), state and federal regulatory agencies, and medical specialty professional societies. Reimbursement policies are intended as a general reference and do not constitute a contract or other guarantee of payment. Keystone First may use reasonable discretion in interpreting and applying its policies to services provided in a particular case and may modify its policies at any time.

In making claim payment determinations, the health plan also uses coding terminology and methodologies based on accepted industry standards, including Current Procedural Terminology (CPT); the Healthcare Common Procedure Coding System (HCPCS); and the International Classification of Diseases, 10th Revision, Clinical Modification (ICD-10-CM), and other relevant sources. Other factors that may affect payment include medical record documentation, legislative or regulatory mandates, a provider's contract, a member's eligibility in receiving covered services, submission of clean claims, and other health plan policies, and other relevant factors. These factors may supplement, modify, or in some cases supersede reimbursement policies.

This reimbursement policy applies to all health care services billed on a CMS-1500 form or its electronic equivalent, or when billed on a UB-04 form or its electronic equivalent.

To the extent that any procedure and/or diagnosis codes are specified in this policy, such inclusion is provided for reference purposes only, may not be all inclusive, and is not intended to serve as billing instructions. Listing of a code in this policy does not imply that the service described by the code is a covered or non-covered health service. Benefit coverage for health services is determined by federal, state, or contractual requirements and applicable laws that may require coverage for a specific service. The inclusion of a code does not imply any right to reimbursement or guarantee claim payment. Other Policies and Guidelines may apply.

Policy Overview

This policy describes requirements for the billing of significant, separately identifiable Evaluation and Management (E/M) services by providers contracted with Keystone First.

Keystone First recognizes modifier 25 for significant, separately identifiable E/M services, consistent with CPT/HCPCS terminology and National Correct Coding Initiative (NCCI) policy.

Exceptions

Modifier 25 should not be used for E/M services that resulted in the decision to perform a surgical procedure on the same date.

Modifier 25 should not be used for surgical procedures or other non-E/M services.

Reimbursement Guidelines

Keystone First utilizes NCCI procedure-to-procedure (PTP) edits to prevent payment of procedures that normally should not be reported together. Only if clinically appropriate should the NCCI-associated modifier for significant, separately identifiable E/M service, recognized as modifier 25, be used to bypass a PTP edit:

The most comprehensive CPT/HCPCS code(s) for the complete service performed must be reported. E/M services performed on the same date as a surgical procedure and that are considered preoperative or otherwise inclusive to the global surgical package, particularly the decision to perform a minor surgical procedure, should not be separately reported.

- Clinical documentation must support that significant, separately identifiable E/M services were performed. Different diagnoses alone do not justify significant, separately identifiable E/M services.

Refer to CPT/HCPCS manuals for complete descriptions of procedures as well as the complete definition of significant, separately identifiable E/M services. Refer to NCCI coding policy manuals for policies and to NCCI edit files for modifier indicators assigned to PTP coding edits.

Definitions

Modifier 25 – Significant, separately identifiable E/M

Modifier 25 indicates a significant, separately identifiable evaluation and management service by the same physician or other qualified health care professional on the same day of the procedure or other service. A significant, separately identifiable E/M service is defined or substantiated by documentation that satisfies the relevant criteria for the respective E/M service to be reported (see Evaluation and Management Services Guidelines for instructions on determining level of E/M service). The E/M service may be prompted by the symptom or condition for which the procedure and/or service was provided. As such, different diagnoses are not required for reporting of the E/M services on the same date. This circumstance may be reported by adding modifier 25 to the appropriate level of E/M service.

Global surgical package

The global surgical package, also called global surgery, includes all the necessary services normally furnished by a surgeon before, during, and after a procedure. Payment for a surgical procedure includes the preoperative, intra-operative, and post-operative services routinely performed by the surgeon or by members of the same group with the same specialty. Physicians in the same group practice who are in the same specialty must bill and be paid as though they were a single physician.

Minor surgery

A minor surgery is a procedure code with a 0- or 10-day global postoperative period.

Edit Sources

- I. Current Procedural Terminology (CPT).
- II. Healthcare Common Procedure Coding System (HCPCS).
- III. International Classification of Diseases, 10th revision, Clinical Modification (ICD-10-CM).
- IV. National Correct Coding Initiatives (NCCI)
- V. <https://www.cms.gov/medicare/coding-billing/national-correct-coding-initiative-ncci-edits/medicare>
- VI. <https://www.cms.gov/files/document/mln907166-global-surgery-booklet.pdf>
- VII. Commonwealth of Pennsylvania Medicaid Fee Schedule(s).

Attachments

N/A

Associated Policies

N/A

Policy History

08/2025	Reimbursement Policy Committee Approval
07/2025	Annual review No revisions
06/2025	Minor updates to formatting and syntax
04/2025	Revised preamble
04/2024	Revised preamble
02/2024	Reimbursement Policy Committee Approval
02/2024	Annual review No major changes
08/2023	Policy implemented by Keystone First removed from Policy History section
06/2023	Reimbursement Policy Committee Approval
01/2023	Template revised - Revised preamble - Removal of Applicable Claim Types table - Coding section renamed to Reimbursement Guidelines - Added Associated Policies section